# **Ebadon Community Kwajalein Atoll**

# Hazard Vulnerability Capacity Mapping Report

Last updated

January 23, 2019







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This project would not have been possible without the leadership and support of the National Disaster Management Office, Kwajalein Atoll Local Government and Kwajalein Atoll Leadership. Special thanks to the World Bank for funding International Organization for Migration (IOM) to implement the project in Ebadon Community.
For more information contact IOM at micronesiaenquiries@iom.int.

#### Hazard Vulnerability and Capacity Mapping with Early Warning Systems Methodology

#### **Introduction:**

The Community Hazard Vulnerability and Capacity Mapping with Early Warning System (HCVM) has been designed to assist communities and facilitators in conducting HVCM exercise and producing HVCM reports as part of the IOM Community Vulnerability and Capacity Mapping Exercise and Assessment (CVM) Project. The objectives and steps taken allow the facilitators to implement in a way that follows facilitators to ensure the communities is leading the process. It acknowledges that each community is unique, certain variations in the methodology are possible; however, the three sessions included are considered the minimum in order to effectively conduct the exercise. Community members' time is voluntary and valuable and there are many competing pressures, so it is essential that facilitators are always well prepared, efficient and mindful of not wasting time. The minimum time required to conduct all the activities in the HVCM is ten hours of community time. Not all members will be required for all ten hours.

#### **Objectives and Process:**

Under the objective of the CVM program, IOM and its partners will conduct HVCM exercises in up to 10 communities across the RMI. HVCM is set to complement and inform other community based climate adaptation and disaster risk reduction activities such as:

The specific objective of the HVCM is to increase community members' awareness of disaster risk and the impacts of climate change in their community and help them to plan activities to reduce vulnerability and increase resilience to both slow and fast onset disasters as well as impacts of climate change. HVCM is a participatory, community-led series of activities that provides essential context-specific information on the local impact of climate change and community vulnerability and existing capacities.

In addition to assessing existing disaster preparedness capacity, HVCM can also help us to better understand the communities we work in in order to address their unique concerns. HVCM is an effective entry point to the community and offers an opportunity to allow community members to share their opinions on what is important to them. The results of the exercise can help us to focus future climate adaptation and disaster risk management plans, trainings and disaster mitigation measures towards the specific concerns of the community.

Where feasible, it is preferable for the activities to be conducted in Marshallese. Fascinators are Marshallese and speak both English and Marshallese.

The HVCM exercise will generally require three sessions:

- 1. Sensitization and Community Profile
- 2. Physical Mapping and Hazard Vulnerability Matrix

- 3. Early Warning System Mapping and Profile
- 4. Summary and Action Plan Generation

In all sessions, we should emphasize to participants that we are here to learn from them; we need them to teach us about their community. Much of the success or failure of the exercise will hinge upon everyone's participation and input. In all sessions, it is important to ensure participation of all groups in the community including women, different age groups including youth and any 'outsiders' in that community such as immigrant or under represented groups. It is essential that the community feel ownership of this process with facilitators only guiding the process. As with all community engagement, it is also important to be very clear at the outset as to what IOM's role and not to raise unrealistic community expectations. Sessions 2 and 3 will require snacks and drinks for all participants. Where possible community contributions such as coconuts or other refreshments should also be encouraged.

Throughout the HVCM, it is important that special consideration be provided to ensure the participation and engagement of traditionally under-represented groups. Ensuring women and youth are actively encouraged to participate is a critical ingredient to the success of the process. Natural disasters have the capacity to disproportionally affect vulnerable groups in society and the mapping exercise should assist the community in appreciating that physically and mentally disabled persons in particular will require additional support in protecting them from the identified hazards. It is therefore a critical outcome of the mapping exercise that these people be identified and their locations identified on the map. If possible ensure their participation in the HVCM exercise.

The following report is the output of the HVCM exercise.

# **Community Profile Questions**

About how many people live in your community? What are the major occupations of community members? (income and subsistence activities)  What local resources does your community depend on? Explain why.  How are decisions made in your community? What social groups are active and what purpose do they serve?  What natural hazards affect your community? What are the social problems your community is facing?  What are the main strengths of your community?  What are the main strengths of your community?  Are there any new community improvement projects planned?  Are there any new community participating in programs to improve natural protective barriers?  Local Gov't, traditional leaders  Local Gov't, traditional leaders  Women's group  The storage of the community members voted for King Tide and Drought to be their number one most hazardous hazards.  The strengths of this community include the variety of social groups, including, Traditional Leaders, Community Members, Church Group  Members, Families, and Women Group. The community members are driven through strong cultural reliance and recognition deeply manifested into their very old and respected foundation roots  None  None	Questions	l
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What natural disasters have occurred here in the past 100 years?	Disaster Timeline  10005  1000
Are there many people of different heritage in the community?	NONE

# Ebadon Community: Ebadon Community Hazard, Vulnerability, Capacity Mapping Exercise – Final Report

#### Introduction:

The first session of the Hazard, Vulnerability and Capacity Mapping (HVCM) and Early Warning System (EWS) exercise was commenced on January 22<sup>nd</sup> 2010 followed by another second session on January 23<sup>th</sup> 2019 at

the home of Rudol Paul. A total of 24 community members attended the workshop. 9 Male and 15 Female attended the workshop for Ebadon Hazard Vulnerability Capacity Mapping and Early Warning System.



Community Consultation Breakdown		
Male	9	
Female	15	
Total	24	
Children	10+	
Disabled		
Government		

### **Ebadon Community Profile Statement**

Background: Ebadon is one of many islands in the Ralik Chain of the Marshall Islands.

The population of Ebadon is approximately 100+ according to the interview conducted. Trading cobra, and fishing is the main core of survival on Ebadon. Majority of the men fish while ladies stay home to do daily chores such as cleaning their house, watching the kids, and preparing meals for the day. Out of all the adults in the community, only a handful have jobs. These people include the nurse, principle, and 3 teachers. Local resource is an everyday use for the people in Ebadon. They rely on what they grow and the marine animals for daily food supply. For other supplies, such as soap, rice and can foods, they either walk on the reefs during low tides to their neighboring island Mejato, or go on a small boat to buy their day to day needs/necessities.

Ebadon is under the jurisdiction of Kwajalein Atoll Local Government and the Traditional Leaders. The first and most important step of protocol to conduct any activities with community members on Ebadon and any other islands that are under Kwajalein jurisdiction and local government is coordinating through the Iroj. Once the Iroj gives the blessing to proceed on with activity/project, coordination is made through Mayor, traditional leaders/alaps and to the community itself.

Primary social concerns expressed by the community members were the feeling of being neglected "forgotten" by their Local Gov't. Community members mentioned that Ebadon is always left behind. They have their own saying describing their home, "Island left behind".

#### **Geography and location:**

**Hazards:** Because Ebadon was severely affected by a and Drought once, the locals still remember what they experienced, majority of the community members voted for King Tide and Drought to be their number one most hazardous hazards.

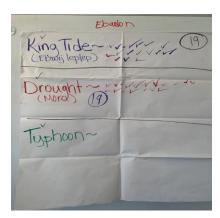


Figure 1Monin Prioritizing their highest hazards

**Effects of Climate Change on hazards**: Incidence and severity of king tides and droughts are set to increase, the risks from either of these disasters are devastating concerns for the residents of Ebadon.

Based on experiences of droughts, the principal impacts of droughts as reported by the community were the risk of limited drinking water, limited water to prepare food, limited water for cleaning and showering, outbreak of sickness pink eye, diarrhea, and damaged vegetation. Following the drought, the effects of the dry season, as mentioned above was in effect and was a high risk to the community.

Based on studies of king tides, after learning about the principal impacts of king tides as reported by the community their concern was the risk of sea level rising destroying the community and everything in it. The people in Ebadon have not experienced king tide waves, but they fear that if ever they face a king tide they will be wiped out of the island. They also noticed that the sea level has risen from previous years and the sea is wearing away the North side of the Island.

**Capacities:** The strengths of this community include the variety of social groups, including, Traditional Leaders, Community Members, Church Group Members, Families, and Women Group. The community members are driven through strong cultural reliance and recognition deeply manifested into their very old and respected foundation roots.

## **Hazard Vulnerability Risk Map 9**

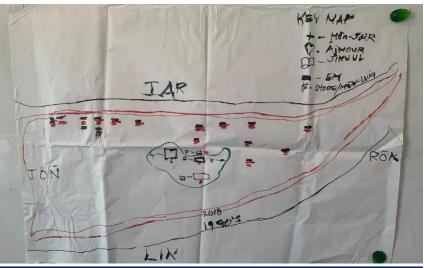


Figure 2 Map drawn by men in the community. Red showing the areas that are dangerous and already at risk of costal erosion, and community members housing that are not safe

# **Hazard Vulnerability Matrixes**

	Impacts/Risk	Weaknesses	Adaptive	Short	Long Term
Hazzard			Capacities/Strengths	Term	
KING TIDE	-Damaged vegetation/land -Flooding in houses -Damage reefs and shorelines -Destroy marine lives	-No EWS -No enough radio to call out/only one on island -Fear of being unprepared No transportation -Will damage vegetation -Most of houses are unsafe.	-Community working together for safety of their lives -School and church for safe shelterprepare emergency kits	-Funds -water -food -life jackets -seeds for planting	-Vehicles *boat for transportation -Wifi

Hazzard	Impacts/Risks	Weaknesses	Adaptive	Short Term	Long Term
			Capcitiies/Strengths		
Drought	-will effect marine animals/one of	-not enough water	-fundings from IOM Local Gov't and	-supplies for cleaning	-R.O. Unit -water
		catchments			catchments

their main source to get fooddamage vegetation -stravation and thirsty -outbreak of disease/sicknesses will take place -will need water for daily use	-vegetation will be damaged -cobra will be damaged therefore cannot trade for \$ -migration of marine animals -No caregiver -No protection	other agencies that are willing to help -Emergency Kit -Hygiene Kit -Underground wells	water for safe drinking -seedlings -Training awareness for drought -medications	
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Figure 3 Table done by Ebadon Community members showing the impacts, weaknesses, strength, and needs of King Tide

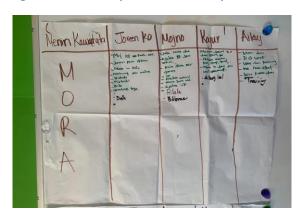


Figure 4 Ebadon Community Members listing down the impacts, vulnerabilty and weaknesses of Drought

# **Ebaon Members Voting to Prioritize Needs**

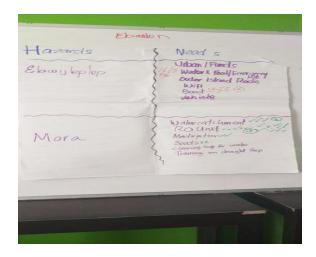


Figure 5 Ebadon Community voting on the needs to increase King Tide and Drought capacity.

### **Community Action Plan Table**

<u>Hazards</u>	What can be	Community	Focal Point	When can it
	done?	Focal Point	from outside	be done?
			<u>Ebeye</u>	
King-tide	Water and	-Morelik	-MIRCS	January 2020
	Food	George	-IOM	
	(emergency	-Kebot Johnny	-NDMO	
	kit)	-KALGOV	-NRC	
	Boat	-Traditional		
		-Leaders		
		-Senators		
		Mayor		
		City Manager		
Drought	Water	Morelik	MIRCS	January 2020
	catchment	George	IOM	
	RO Unit	Kebot Johnny	NDMO	
		KALGOV	NRC	
		Traditional		
		Leaders		
		Senators		
		Mayor		
		City Manager		

# **Early Warning System**

Community Early Warning System Mapping			
Type of hazard	King Tide and Drought		
	Where does the EW message come from?		
	Radio Station V7AB/ calling out on the radio		
	Who in the community receives the EW message?		
How does early warning	People listening to the radio station/Kebot and Morelik		
(EW) information reach	How is the EW message sent?		
the community?	Word of the mouth system/confirm message by radioing		
	Ebeye NTA.		
	Does the community have an alarm system?		
	NO		
	If so, what type of alarm is it? (List any that apply).		
	If a hour many and the state of		
How does the EW	If so, how many community members can hear the alarm		
message get passed to	system? Circle all that apply.  Few Some		
the rest of the	Most All		
community?	Other:		
•	Does the community have a word-mouth-system?		
	YES		
	If so, is there a plan for contacting every community member?		
	NO		
After receiving the EW	How many hours/days before this hazard would the community		
message, how does your	receive the EW message?		
community prepare?			
	Couple of hours before it hits the island or if they are lucky		
	What type of preparations do families do for this specific hazard?		
	Rally all families take them down to the evacuation sites  Emergency kit		
	Working together for the safety of the community.		
	, , , , , , , , , , , , , , , , , , ,		
	What type of preparations would community leaders be		
	responsible for?		

	Help arrange Emergency Plans Making sure that the evacuation shelter is open Help in informing community Request for help from traditional leader and local government
Does your community early warning system adequately warn all community members?	Please describe whether or not you believe all community members receive early warnings?  Yes, with the word of the mouth system people get the early warning fast since it's a small community
	Are there any groups in your community that may not receive early warnings?  NO  Are there special considerations for vulnerable groups, like people with disabilities or the elderly?  None
How could your community's early warning system improve?	Would equipment like sirens or alarms help? If so which specifically and why?  Yes Siren so that the whole community can hear.

#### Summary

The participants have identified king tide and drought as their two main natural hazard concerns.

An underlying theme in the action plan is recognition that laws, programs and plans are already in place but education, participation, and implementation are needed.

In conclusion, the HVCM and EWS Mapping Exercise for the Ebadon Community was successful and points were taken that ownership and initiative has to be community driven by utilizing their existing capacities to address their concerns.

With the commencement of the World Bank funded, the communities will be better prepared and will improve their capacity to identify appropriate community actions to deal with the hazards.

In terms of the community prioritization process, possible short-term Climate Adaptation/Disaster Mitigation activities that were identified include the following:

- Rehabilitation of the community evacuation centre to ensure minimum standards and safety measures
- Further training and awareness raising with community members on enhancing disaster response capacity
- Formation of community working group to further develop these initiatives.
- Strengthening disaster preparedness through establishments of Emergency Kits, Water catchments, and Medication and transportation.

The strengthening of individual homes could be facilitated though the development and printing of a how-to manual giving homeowners specific instructions and funds/donations to Ebadon.